APPR ADVANCING PRETRIAL POLICY & RESEARCH

Pretrial System Mapping to Improve Local Reforms and Outcomes

DATE: April 17, 2024

PRESENTERS: Dr. Kelvin L. Banks, Associate Director, Center for Effective Public Policy
Michael Laughlin, Retired Dallas County Pretrial/ Client Executive Tyler Technologies

INFO: Texas Association of Pretrial Services Annual Conference

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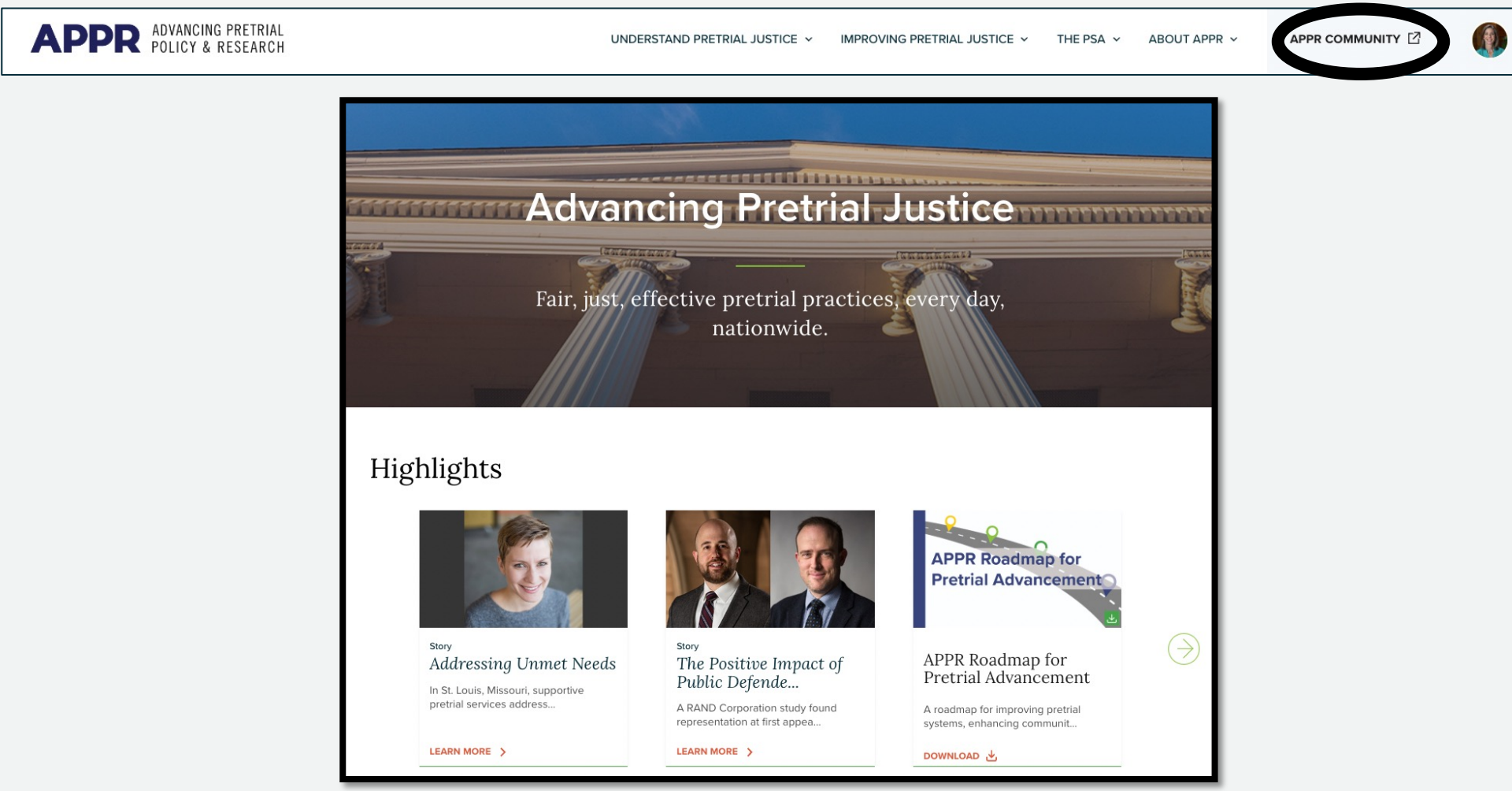

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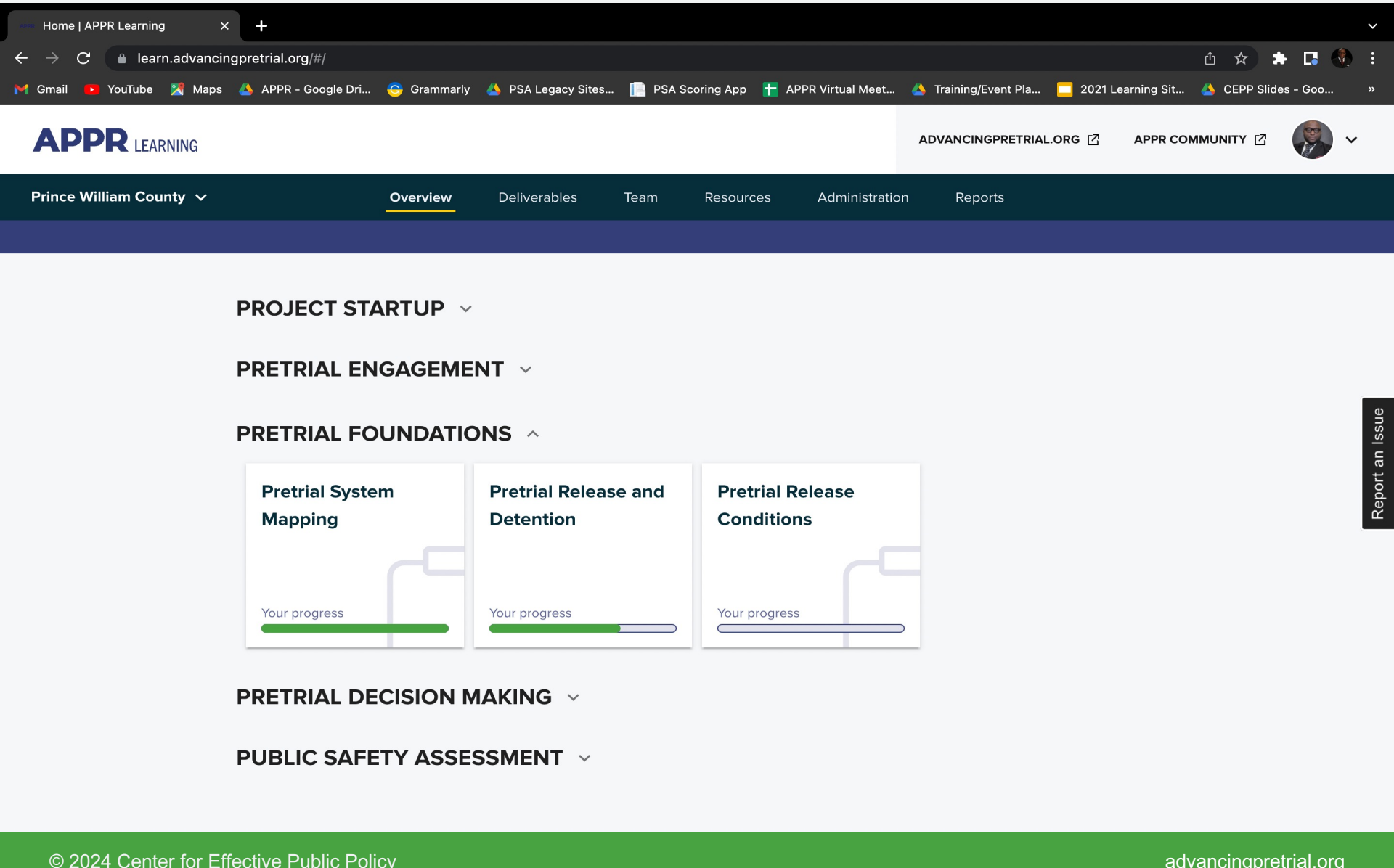

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Agenda

What Is System Mapping & Why It Is Important

Process for Mapping Your System

Examples of System Maps

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What Is System Mapping & Why It Is Important

Dr. Kelvin L. Banks

What is the Purpose of a System Map?

Criminal legal and community stakeholders largely work independently.

As a result, stakeholders often do not fully understand how a person moves through their local criminal legal system.

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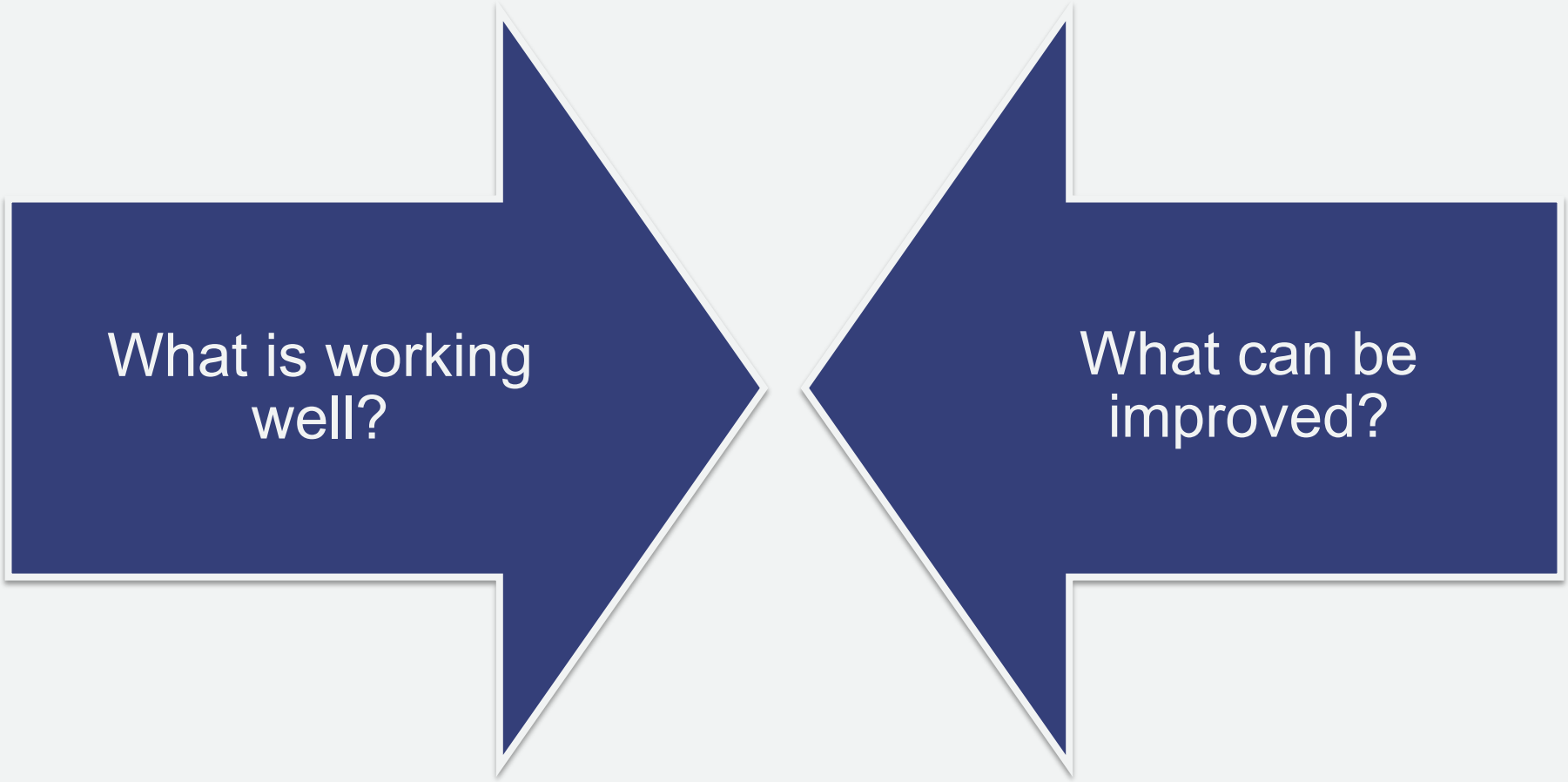
What is the Purpose of a System Map?



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System Map will help understand

1

Key Decision Points

2

Decision Makers

3

Available Options

4

Average times and Volumes/types of case

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Increase Shared Understanding

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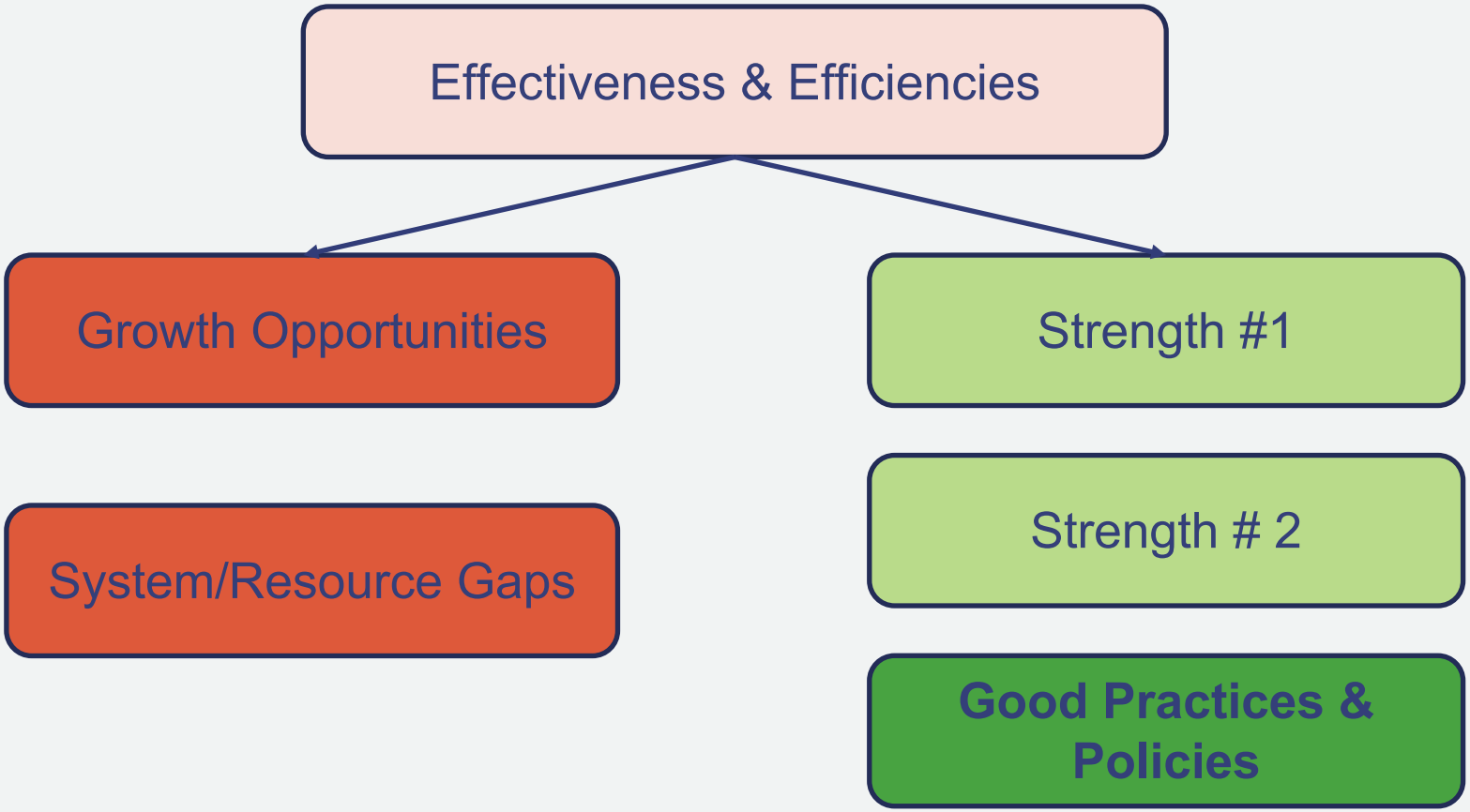
System Map will uncover



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Best Practices

- Policy Roadmap:
  - Process cases swiftly.
- Implementation Roadmap:
  - Continuously educate system and community stakeholders.
  - Increase public understanding of pretrial justice.
  - Evaluate pretrial performance measures regularly and continually improve policies and practices.

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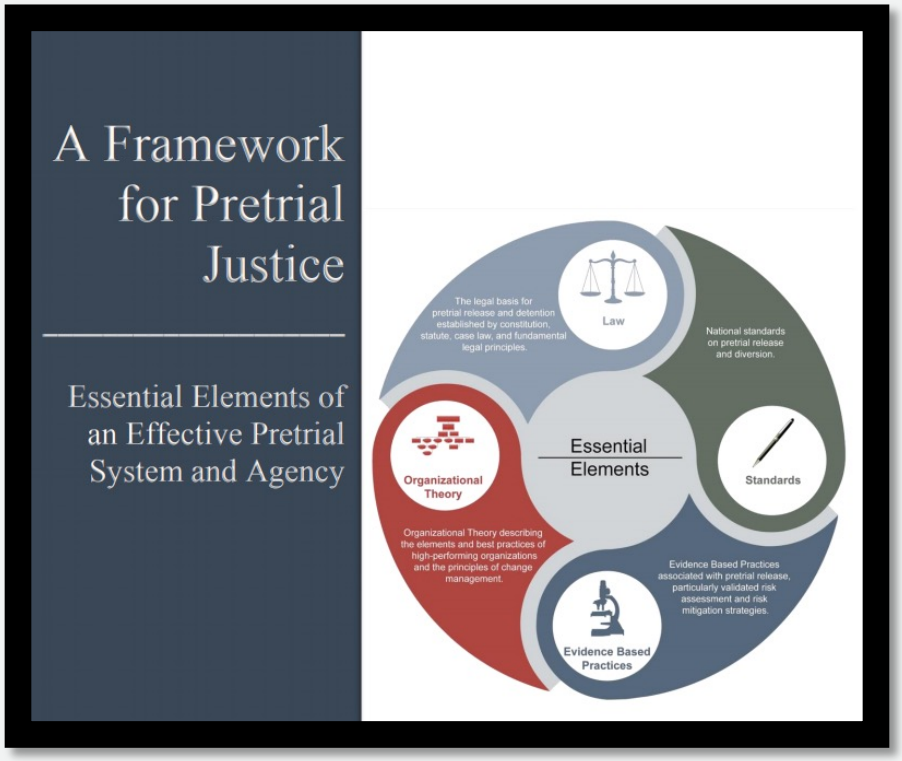
Best Practices



SUMMARY OF EBDM PRETRIAL DECISION POINTS

Arrest Decisions	Pretrial Status Decisions	Charging Decision	Plea Decisions
•Cite •Divert •Treat •Release	•Release on Own Recognizance •Release with Supervision •Release with Financial Conditions •Detain •Violation Response Response •Supervision Condition Reassessment	•Charge •Divert •Defer •Dismiss	•Plea Terms

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Process for Mapping Your System

Michael Laughlin

Recent Bail Reforms: Legislation, Litigation, Research, and Advocacy

Decarcerate and Redirect Strategies

Protect Civil and Constitutional Rights

Improve Community Safety and Well Being

Maximize Court Appearance and Compliance

Promote System Fairness

Connections to resources and supports

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Reforms Attempt to Create a System that:

Promotes legal and more fair processes

Reduces unnecessary detention of lower risk, otherwise releasable persons

Reduces incarceration due to bail unaffordability

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Importance of Collaborative Processes

- Collaborative Pretrial System mapping
- Increasing safe use of citations/ summons, diversion options/ programs, pre-first appearance delegated release authority, and legal representation at first appearance
- Regular review of the total "pretrial" jail population to re-evaluate why each person remains in custody
- Conduct meaningful first-appearance court hearings/proceedings

APPR Initiative

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Creating a System Map

1) Describe criminal legal system entry points

2) Describe how decisions are made

3) Explore what data are available

4) Discuss the available options and policies

5) Strengths and Gaps

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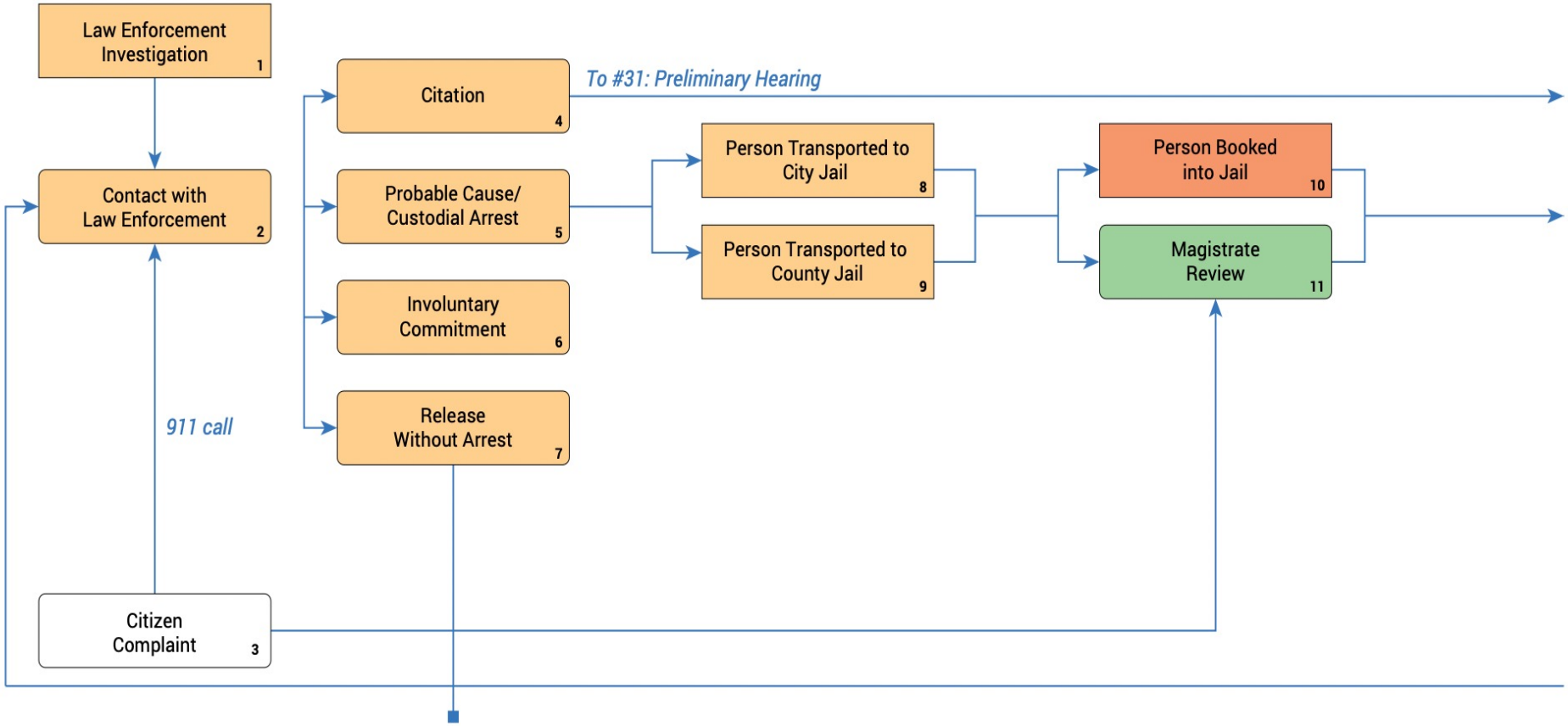
System Map (Example)

TIMELINE

Within hours of arrest



Legend

Key Decision Point | Law Enforcement | Jail | Magistrate | Prosecution | Court | Pretrial

Advancing Pretrial Policy and Research
Sample Pretrial Justice System Map (Current Practice), 1 of 6
Prepared by the Center for Effective Public Policy

Key Issues to Consider for Mapping Plans

- Local agreement and appetite for system reforms
- Presence/strength of local collaborations, system coordination, support, etc.
- Key leaders available who can influence or champion/drive the effort
- Diverse set of key stakeholders willing to accomplish the goals
- Identification of resources (locations, funds, system support, collateral needs like housing, healthcare, counseling, etc.)
- Important data sources available to assess current state, set baselines, establish goals, measure progress, etc.?
- Available best and/or data-informed practice information/resource to help guide the effort

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Potential Process and Steps for Mapping

Single Policy Team Meeting(s):

- Diverse stakeholder group convenes to identify current vs. preferred future state
- One mapping product stemming from the work session(s)
- More suited for smaller, less complex jurisdictions or narrower targeted mappings.

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Potential Process and Steps for Mapping

Workgroup Policy Sessions (or hybrid):

- Begin with convening key decision-makers to agree on and design plan/goals
- Establish and convene working groups comprised of line/supervisor staff
- Identify existing system stages/processes with decision and data points
- Facilitate sessions; mapping decisions, actions, data points of processes
- Identify/collect information needed for each stage to complete steps/stages
- Identify barriers to outcomes, and resources needed to get there
- Continually compare results against group feedback
- Convert flip charts/graphs into electronic version with detailed narrative
- Review and edit final product for Team and Leadership review/approval
- Identify and plan for "next steps"

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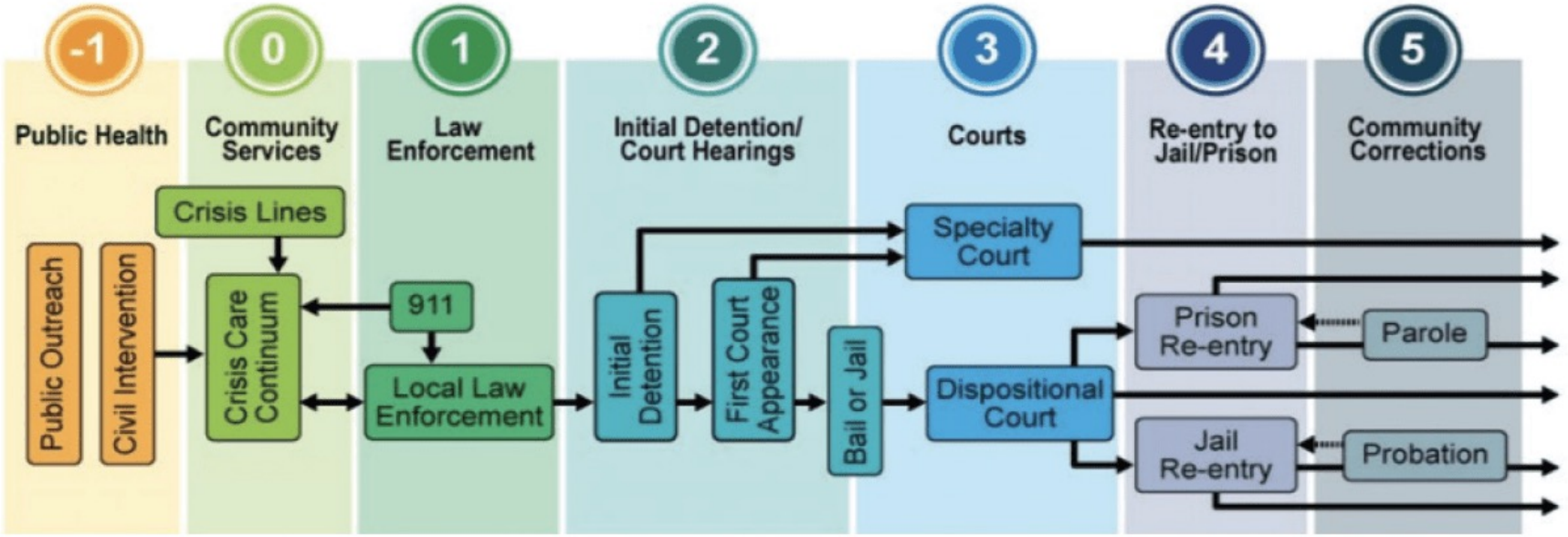
Sequential Intercept Mapping for Mental Health Cases (SAMHSA)

Figure 98. Sequential Intercept Model



SIM Map Model – Policy Reseach Associates

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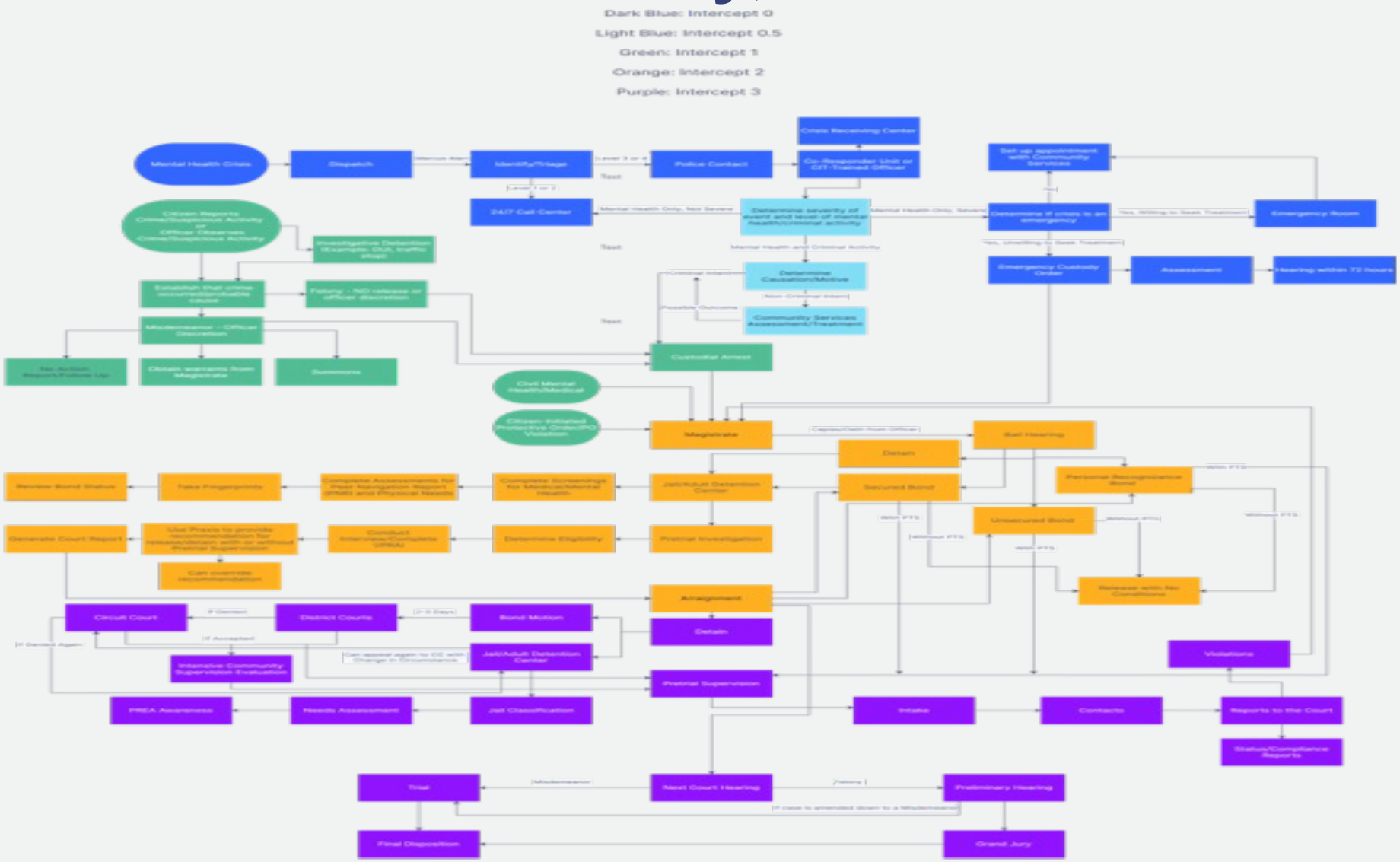
Examples of System Maps

Dr. Kelvin L. Banks
Michael Laughlin

Prince William County, VA



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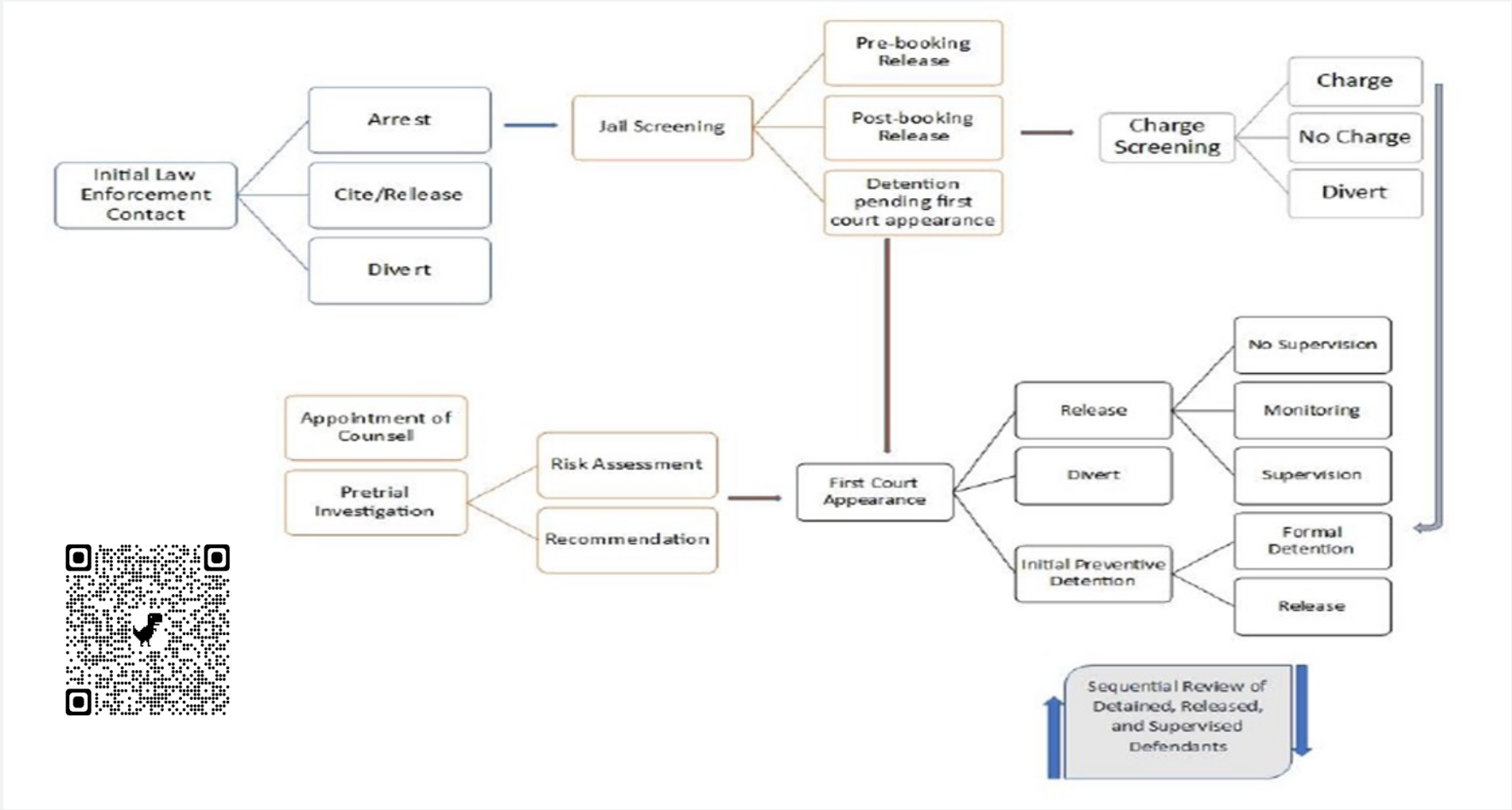
NIC: Pretrial Essential Elements Decision/Data Points



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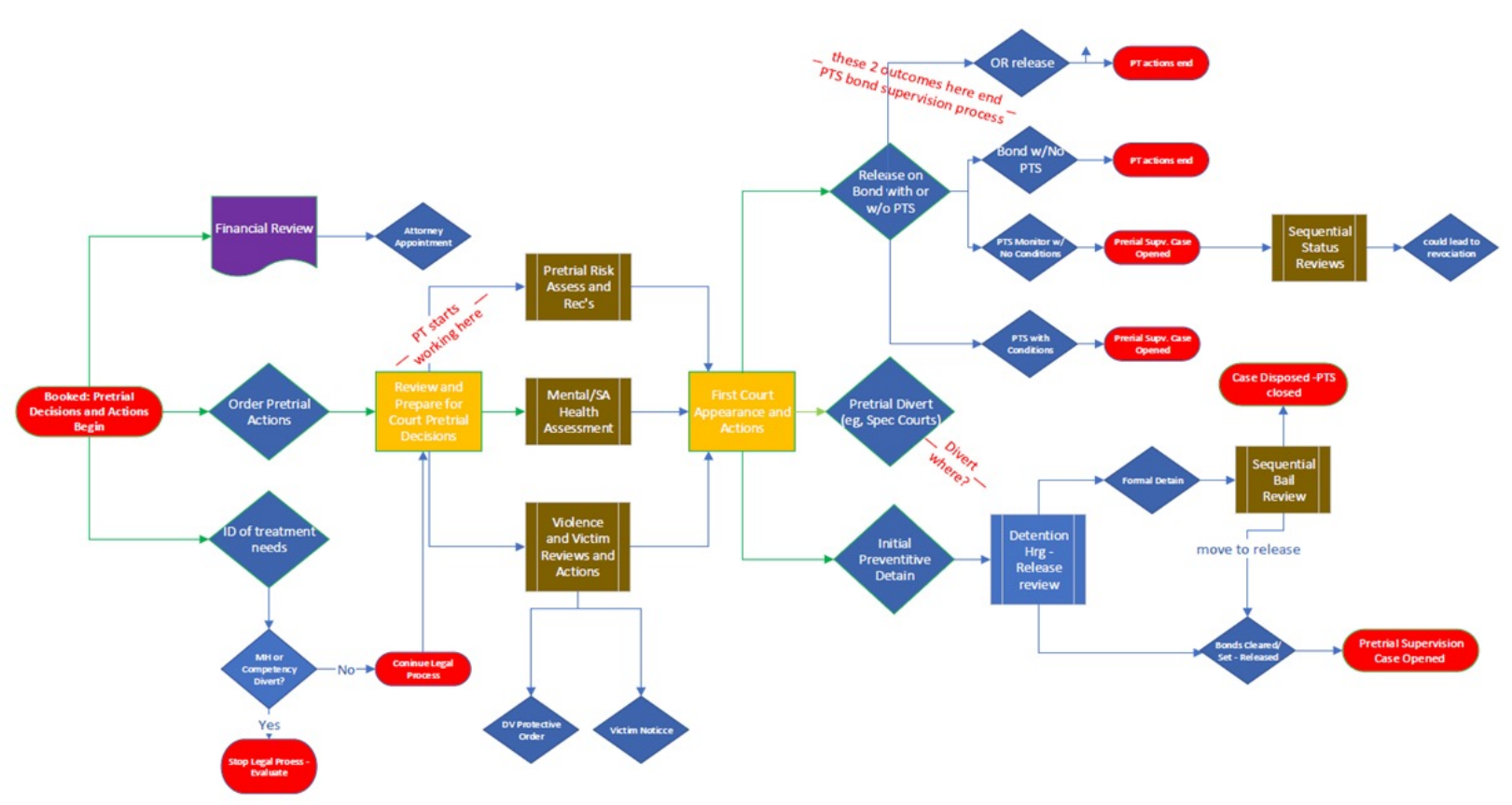
Dallas County System Mapping Example



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Closing Remarks

Dr. Kelvin L. Banks
Michael Laughlin, CPSP/CPDP

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Key Takeaways…

System Mapping Increases Understanding of How Cases Flow Through Your System

System Mapping Identifies Strengths & Growth Opportunities

System Mapping Should Be Completed/Updated to Inform Pretrial Advancements

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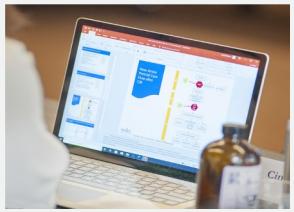
Need Help with Pretrial Advancements?

Free Targeted Technical Assistance



Apply Today!

https://advancingpretrial.org/announcement/targeted-assistance-opportunity/

Any Questions?

ssteed@cepp.com

Possible Areas for TTA Support:

- **Collaboration amongst System and Community Stakeholders**
- **Communications Strategies**
- **Community Engagement**
- **Jail Population Review**
- **Pretrial Legal Analysis**
- **Pretrial System Mapping**
- **Pretrial Support/Services**
- **Public Safety Assessment**
- **And more!**

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Thank you for your time!

Don’t forget to register with APPR to receive advance notice of trainings and new resources!

Join the APPR Community to connect with pretrial practitioners from around the country!

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