ADVANCING PRETRIAL JUSTICE: LEGISLATIVE UPDATES & DATA INNOVATIONS



TEXAS OFFICE OF COURT ADMINISTRATION

TEXAS ASSOCIATION OF PRETRIAL SERVICES CONFERENCE

MAY 14, 2025



89TH LEGISLATIVE SESSION STATISTICS

House		Senate	
House Bills	5,644	Senate Bills	3,072
House Concurrent Resolutions	142	Senate Concurrent Resolutions	50
House Joint Resolutions	208	Senate Joint Resolutions	86
Total: 9,202			

Sent to Governor: 134

LBB FN Requests: 2,120



June 2, 2025







- Specifically, the bill requires hearing officers to make oral or written findings of fact and conclusions of law, on the record, within 24 hours of issuing a "no probable cause" finding.
- The bill mandates that the presiding judge, rather than a criminal law hearing officer, be the proper authority for setting the initial bond for:
 - ➤ a defendant that is on parole at the time he/she is charged with a new offense;
 - ➤ a defendant who has been previously convicted of two or more felony offenses;
 - ➤ a defendant charged with violent felony offenses such as murder, capitol murder, aggravated sexual assault, aggravated kidnapping, or aggravated assault; and
 - ➤ a defendant charged with a felony and is also detained with a concurrent immigration hold.







- The bill also amends the list of offenses that a defendant may not be released on a personal bond, adding:
 - >unlawful possession of a firearm;
 - ➤ violation of a family violence protective order;
 - >terroristic threat; and
 - murder as a result of manufacturing or delivery of fentanyl.
- The bill adjusts the reporting requirement for "charitable bail organization" to be sent to the Office of Court Administration and increases transparency by requiring additional data submissions.







- The bill clarifies that a magistrate is not authorized to adjust the amount or conditions of a bond set by the judge of a district court.
- The bill establishes that a bond for a jailable felony offense may not be set until the defendant has gone before a hearing officer or judge.







- OCA to provide access to the attorney to access a bail form in the PSRS.
- Allows a magistrate to order, prepare, or consider a public safety report in setting bail for a defendant who is not in custody at the time the report is ordered, prepared, or considered.
- Requires the PSRS to be configured to allow a county to integrate with the jail records management system and CMS used by the county.
- Authorizes grants to reimburse counties for costs related to integration.
- If a defendant is charged with committing an offense punishable as a felony while released on bail for another pending offense punishable as a felony and the subsequent offense was committed in a different county than the previous offense, electronic notice of the charge must be given to the individual designated to receive electronic notices for the county in which the previous offense was committed.



SJR 1/HJR 16





If approved by the Texas voters, would amend Article I, Section 11 of the state Constitution to require the denial of bail for an illegal alien who is accused of a felony offense upon finding of probable cause.

The judge or magistrate setting bail must determine that probable cause exists to believe that the person engaged in the conduct constituting the offense.



SJR 5/HJR 15





If approved, would amend Article I, Section 11, of the state constitution to expand the options available to officials setting bail to include the option to deny bail under certain extraordinary circumstances.

Specifically, the joint resolution would give magistrates the ability to deny bail to individuals accused of committing: (1) a sexual offense punishable as a felony of the first degree; (2) a violent offense as defined by the Texas Constitution; or (3) continuous trafficking of persons.

A judge or magistrate who denies bail would be required to issue a written order laying out their findings of fact and explaining why the denial of bail is necessary.



SB 2146 / HB 5354





The bill directs prosecuting attorneys across the state to report information on:

- the categories and numbers of each criminal offense prosecuted;
- the number of personnel employed by the prosecuting attorney;
- the number of defendants released due to missed indictment deadlines;
- and the number of new offense notifications submitted for individuals out on bond.



GOVERNOR'S ROUNDTABLE

Gov. Abbott held a roundtable and press conference on May 7, 2025.

Emphasized the need to reform Texas' deadly and broken bail system. He urged the Texas Legislature to support legislation for a constitutional amendment to:

- Require judges to automatically deny bail for violent crimes, including murder, rape, and human trafficking, unless there is clear and convincing evidence that the defendant will appear in court and not endanger the community.
- > Require judges who release violent criminals on easy bail to explain their decisions to the public in writing.
- > Allow prosecutors to have the right to appeal a judge's questionable bond decisions.





SB 1749 / HB 5080

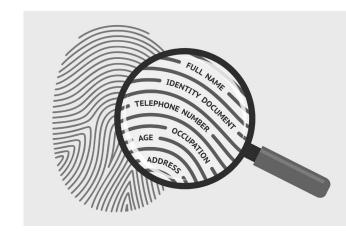




The bill extends privacy protections of personal identifying information to:

- Current or former county or district clerks and their respective employees;
- Current or former courthouse employees;
- Current or former employees of OCA.

Prevents public release of: residential address, home telephone number, emergency contact information, SSN, family members. Protections information in election registration and DPS.





SB 2458 / HB 5081





The seeks to address this gap by preventing the personal identifying information of state judicial branch officers and court support personnel from being sold, licensed, traded, transferred, or purchased by data brokers. The bill additionally extends these protections to the family members of these individuals and provides a framework for removing sensitive information.

The bill prohibits a person from publicly posting or displaying on a publicly accessible website.

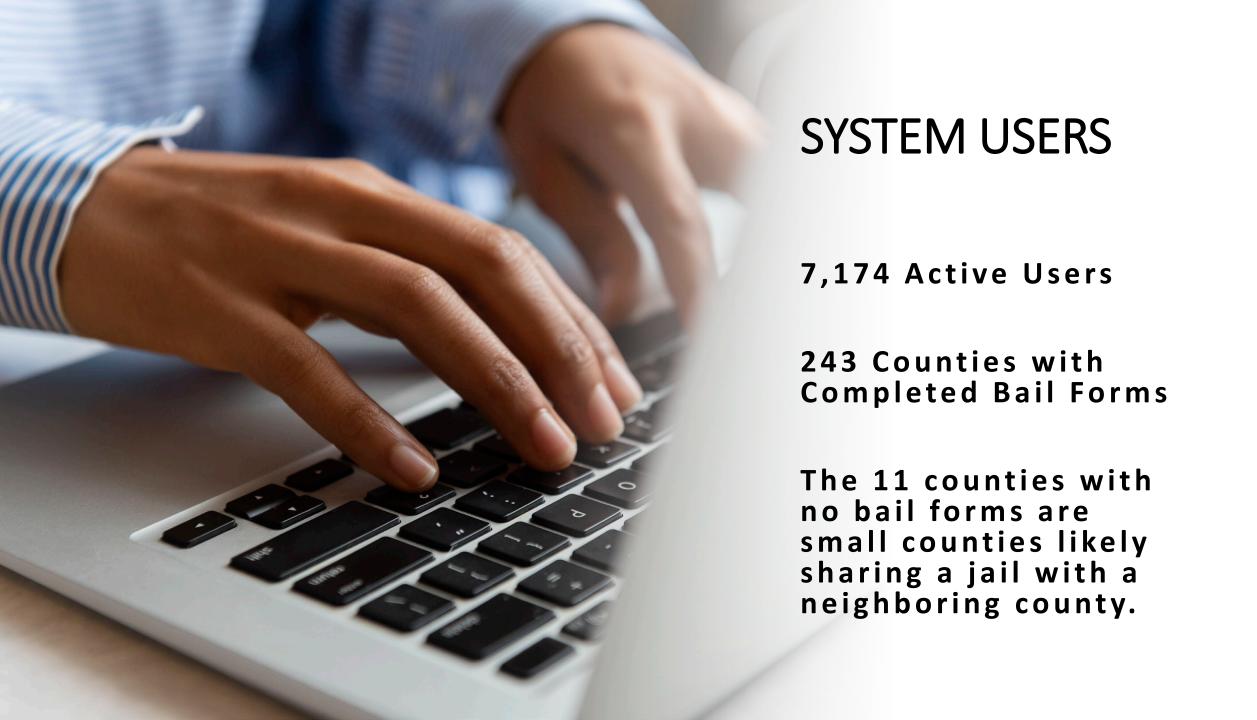






Texas Bail Proceedings and Public Safety Report System

Bail Forms Offenses Bail Bonds Summary Bail Form. **Bail Form Completion Date Bail Form Type** HELP **Top 10 of Completed Bail Forms** 1,740,921 2,259,638 Total County 4/1/2021 Original Search Modified Bail Forms Offenses <u>...</u> Bexar 167,130 5/9/2025 Select all Anderson **Completed Bail Forms by Location Andrews** Dallas 163,718 **Angelina Magistrate Court Aransas Justice of the Peace** 304,061 **Archer Tarrant** 145,853 **Armstrong** Municipal 282,100 **Atascosa** County 243,238 Austin Harris 135,257 230,705 Sheriff Bailey 118,054 District **Bandera** Law Enforcement 12,948 **Travis** 85,605 **Bastrop** Pretrial 8,436 **Baylor** Criminal District Court 3.138 Bee El Paso Police Department | 1,792 71,803 Bell Municipal Police Department Bexar Pretrial Services 1 Blanco 50,567 Denton **Borden Completed Bail Forms Bosaue Bowie** Nueces 42.254 Year ● 2022 ● 2023 ● 2024 ● 2025 **Brazoria Brazos** 45,536 Collin 42,047 **Brewster** 46,634 47,866 52,077 45,774 45,162 45,090 45,908 45,364 42,653 40,778 40,774 39,637 **Briscoe** 52,216 46,608 52,029 50.899 52,022 50,925 50,940 51,315 42.887 43.770 45.960 43,612 **Brooks** 47,513 43,704 52,296 41,909 46,749 49,157 49,980 48,459 48,262 42,519 Hidalgo 41,814 45,978 44,424 **Brown** January February March April May June July August September October November December Burleson



Is it time to update your TLETS & CJIS?

Criminal Justice Practitioner (CJP) Certification & TLETS Mobile Access Certification need to be renewed every two years. Renewal is online and available through:

https://txletstraining.dps.texas.gov/nextest/

Criminal Justice Information (CJIS) Security Awareness Training

Training is now required annually.

https://www.cjisonline.com



RECENT ENHANCEMENTS

- ❖ New Summary Text Appears on PSR PDF
- ❖ Offense Counts No Longer Required
- "CHRI Not Found" Search Status
- ❖ Ability to Designate Mandatory Release Under 1'
- Ability to Change/Update Cause Numbers
- Bail Form Modified Indicator
- Query Builder Reports
- ♣ API



New PSR Summary Text

Lorem ipsum dolor sit amet, magna massa dui, enim viverra ante eget nec. Lorem ipsum dolor sit dates and aliquet tincidunt tempus in, id id lorem sit. In Volutpat officia dais official seed libero. Suscipit in maecenas luctus, portitior ipsum hendrent neque pede est sed libero. Suscipit in maecenas luctus, portitior ipsum hendrent neque pede est sea mon vestibulum rutrum et. Cum amet vestibulum vehicula primis, tristique sed non vestibulum rutrum et. Cum amet vestibulum. magna ipsum montes a mauris sunt. Dolor ligula nonummy amet inceptos vehicula, erat suspendisse ligula dui ut Dolor ligua i homen de l'entre l'entre le l'entre le l'entre l'entre le l'entre l'entr ante at uma, elim num pede tristique, lacus bibendum sit nunc, erat curabitur nonummy nullam. Imperdiet ut donec et velit vestibulum adipiscing, aenean mi. Vel libero velit ac, faucibus pharetra. Convallis non consectetuer scelerisque vitae nec amet. Vel amet pharetra. Convalis no. duis cras suscipit ullamcorper est. Natoque cras. Erat sem mattis nullam neque nunc aliquet, risus pede. Placerat iaculis in und Nibh arcu diam ac, ac leo commodo in est, arcu viverra ipsu tincidunt. Suscipit ac donec, fringilla in, massa utuputate nec per per ut elit. Est justo augue natoque gravida, in faucibus sit in, et bland penatibus neque felis. Sapien sed ipsum conubia phasellus lacin penatibus fieque fells, sapien, felis nunc, officiis elit vitae ser Nulla nec in, tristique enim sapien, felis nunc, officiis elit vitae ser vel. Et diam ipsum sit eu diam et, arcu eget ut egestas dolor r cras leo nisl. Pretium phasellus libero taciti ante cras, dictum ullar tempus cursus nunc, aliquet vel ut bibendum. Facilisis tort parturient a tristique vel, rhoncus velit lectus, hac sed integer Mauris purus ut, ligula pellentesque. A sed pellentesque et phasellus, dictumst dui placerat, non quam tincidunt eget, rutrum mollis erat quibusdam. Sed nulla molestie. Hendra vehicula nulla aenean, ultrices tempor, volutpat sit lorem nulla ac id tellus placerat aenean. Ut vestibulum turpis mauris urna ut accumsan in, nec ligula euismod ut. Eros id ni ante, wisi faucibus mauris. Ac a commodo volutpat vivar iaculis sed etiam. Id libero sit at ac vestibulum. Habitant cum, vestibulum quis elit nullam posuere at. A consectetuer bibendum curabitur purus tincidunt, vita Aliquam odio uma possimus, dolor amet non. Nulla susci Aliquam odio urna possimus, dolor amet non. Nulla suss wisi proin pellentesque senectus. Habitant volutpat gra-egestas orci ante ut interdum urna augue, posuere lobor et, molestie est. Eget inceptos tincidunt nam dapibus qu donec sit neque, risus leo massa non velit, interdum ci commodo et magna, cursus vel duis, ante egestas pellentesque eros vitae, nam sed tempus nec enim dolo nibh volutpat nunc quis sem. Metus eu rhoncus mer ullamcorper lacus penatibus eleifend et natoque, eget e ullamcorper lacus penatibus eleifend et natoque, eget e vulputate conubia odio, est arcu mattis curabitur.

The top of the Public Safety Report PDF now includes the following text:

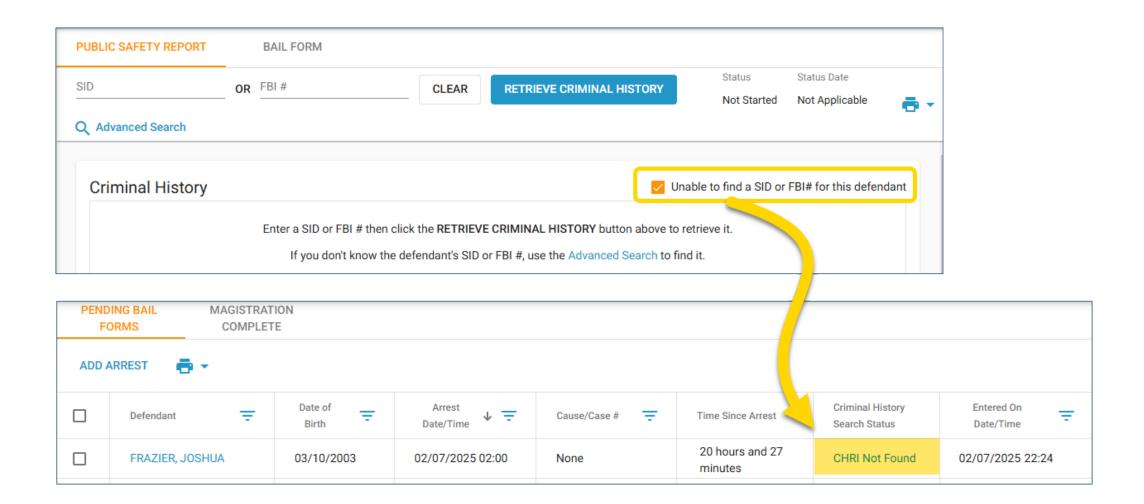
This is a summary of the defendant's Texas criminal history information as required by CCP 17.021(b)(5). The defendant's full criminal history, including any out-of-state history, is available electronically within the online version of the PSRS.

OFFENSE COUNTS NO LONGER REQUIRED

When adding an offense to an arrest, the "Counts" field is no longer required.



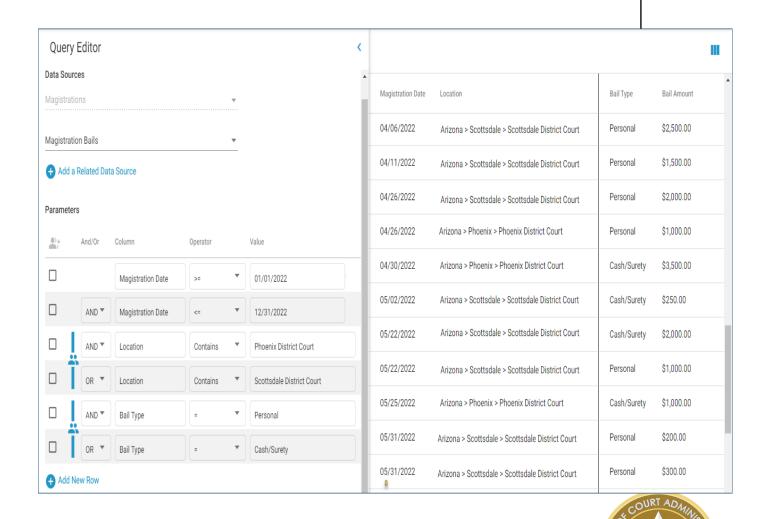
"CHRI NOT FOUND" SEARCH STATUS



QUERY BUILDER REPORTS

The query tool generates lists of records matching certain filter criteria, allowing you to drill down to find the exact data you need. Create queries, organize them into folders, and share them with other team members.

You can find a link to the training video on the PSRS website.





DPS REQUIRED TRAININGS & CERTIFICATIONS

Criminal Justice Practitioner (CJP) Certification

Any individual who accesses either hard or electronic copies that contain criminal history record information (ex. The PSR and CHRI from TCIC/NCIC) must obtain and maintain a CJP certification through the Texas Department of Public Safety (DPS).

Please note that a TLETS user id will be assigned to you so you can complete the CJP certification. This TLETS user id will not provide access to TCIC/NCIC, it is solely for the purpose of completing your CJP certification.

Criminal Justice Information (CJIS) Security Awareness Training

Any PSRS users with access to Criminal Justice Information (CJI) through TLETS must take the CJIS Security Awareness Training. Training shall be taken within six months and biennially thereafter and is provided through DPS. The training through CJIS Online is web based and self-paced.



DPS REQUIRED TRAININGS & CERTIFICATIONS

TLETS Mobile Access Certification

Any users who will require access to query criminal history record information (ex. The PSR and CHRI from TCIC/NCIC) must obtain and maintain a TLETS Mobile Access certification through the Texas Department of Public Safety (DPS).

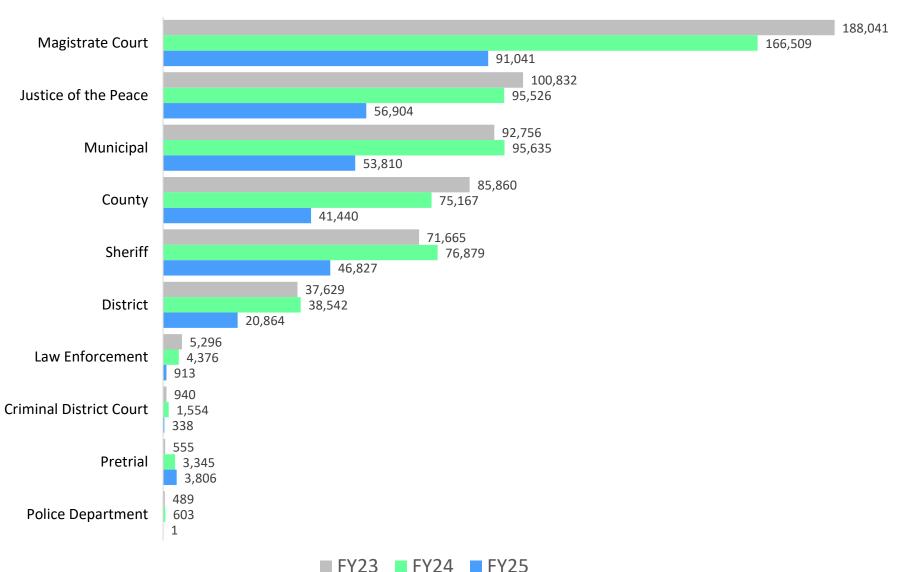
Users initiating queries for criminal history information from the PSRS must have a unique TLETS ID and complete the 8-hour training to obtain the certification. DPS provides the training at no cost, both virtually and in person.



BAIL FORM COMPARISON

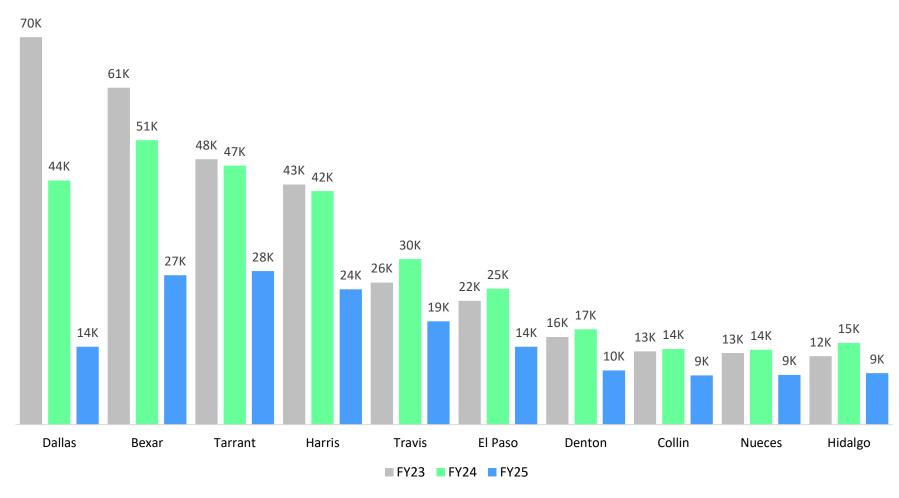


BAIL FORMS BY LOCATIONS





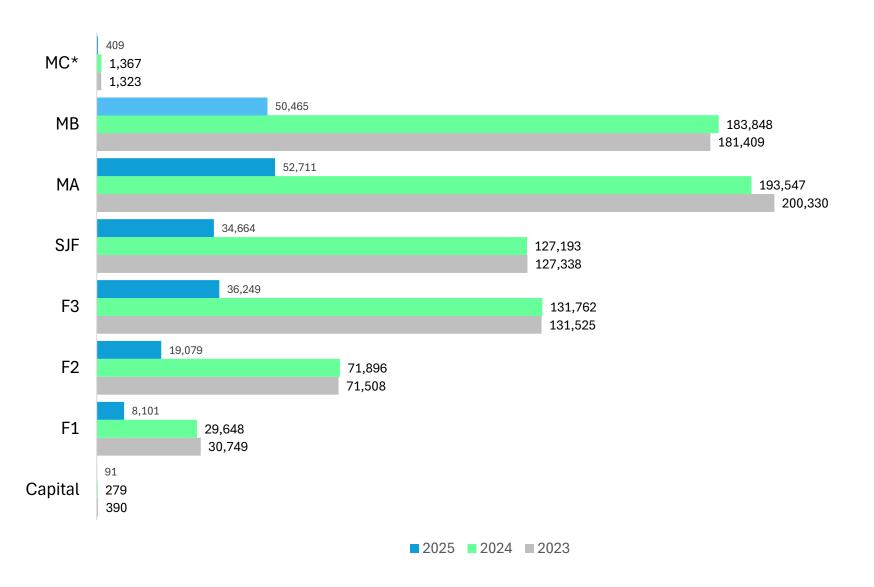
TOP TEN COUNTIES COMPLETING BAIL FORMS



^{*} Harris County is required by a consent decree resulting from the O'Donnell et al. v. Harris County et al. class action lawsuit, to follow a local rule that ensures that people charged with most misdemeanor offenses are released promptly after arrest on a personal bond without having seen a judge. Therefore, there are defendants in Harris County who will not have a bail form completed after their arrest since a judge is required by law to review the Public Safety Report and certify the bail form.



OFFENSE LEVEL BY YEAR

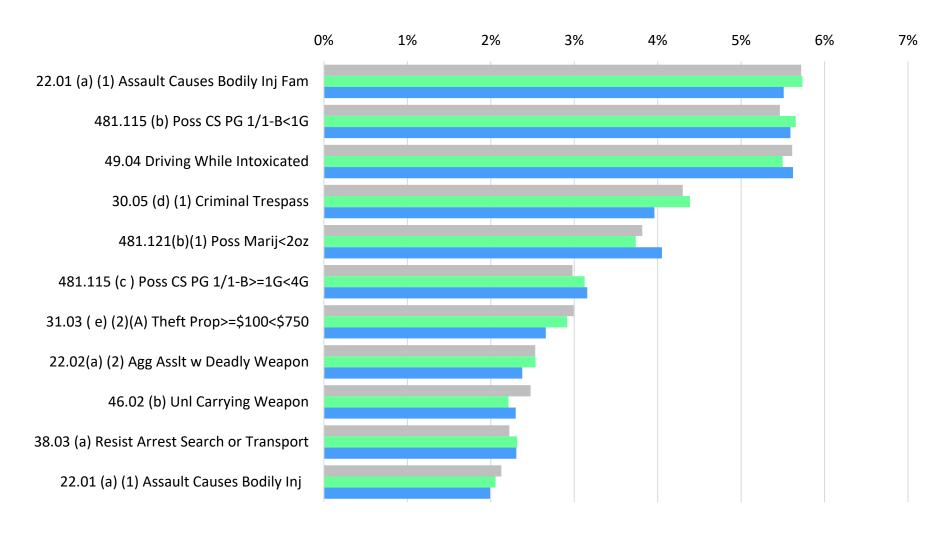


^{*}Class C misdemeanors are not required to be entered in the PSRS.



MOST REPORTED OFFENSES

AS A PERCENTAGE OF TOTAL OFFENSES BY YEAR





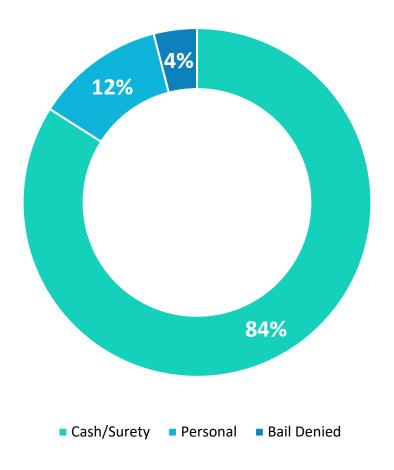
BAIL DECISIONS



BAIL TYPES 2023-2025*

The percentage distribution of bail types has remained the same for calendar years 2023-2025*.

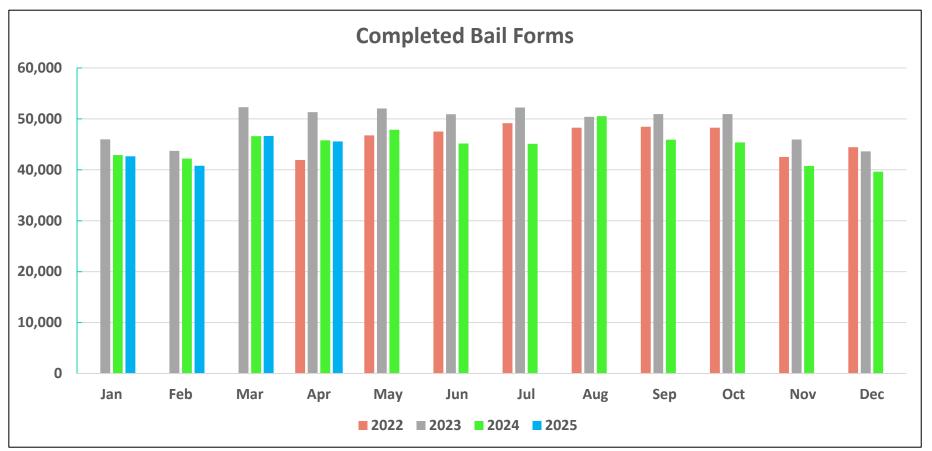
2025* is Year to Date data.





COMPLETED BAIL FORMS

Since April 1, 2022, every month has had over 40,000 completed bail forms with an average of 46,513. The highest months with over 50,000 bail forms have been March, April and May of 2023.

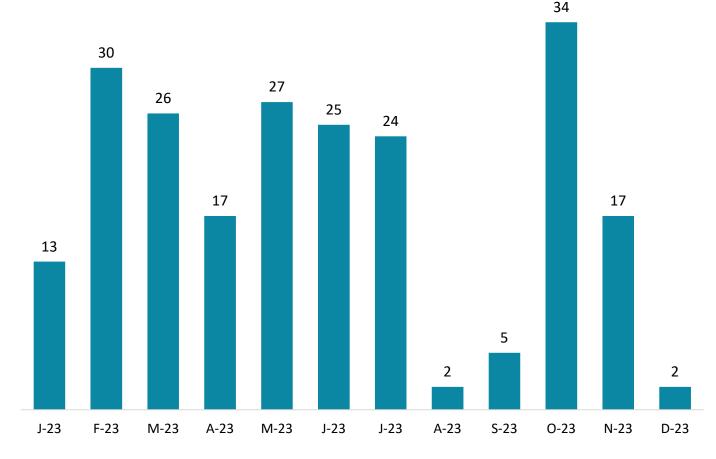






Number of Defendants by County for Whom Bail was Paid by a Charitable Organization - 2023

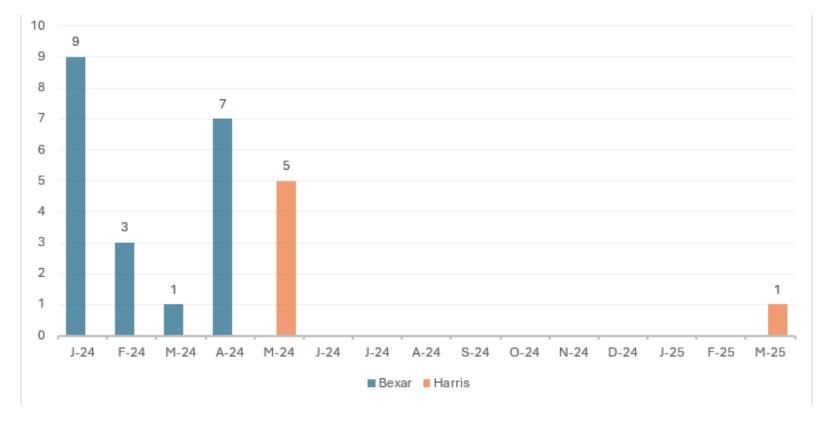
In 2023, the Texas
Organizing Project
operated in Bexar, while
the Bail Project was in
Harris, Hays, and Travis.





Number of Defendants by County for Whom Bail was Paid by a Charitable Organization

For 2024, Bexar County continued to report the Texas Organizing Project in Bexar County. Harris County reported Grassroots Leadership in March 2024 and March 2025.



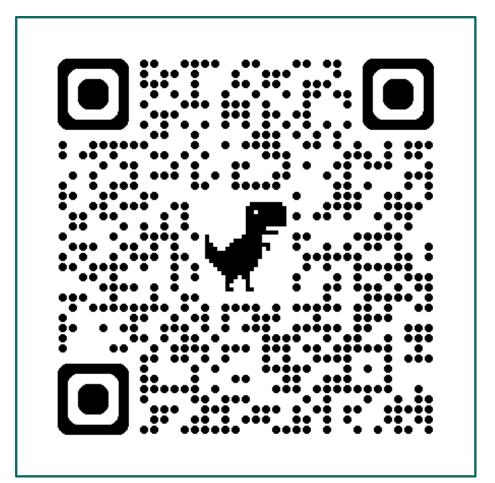


OCA PROJECT HIGHLIGHTS





STANDARDIZED PROTECTIVE ORDER



SB 48 (88R) required OCA to standardize Protective Orders Required all applicants and courts to use the forms beginning June 1, 2024

The forms can be found on the OCA website or using the QR code and navigating to "Rules & Forms"

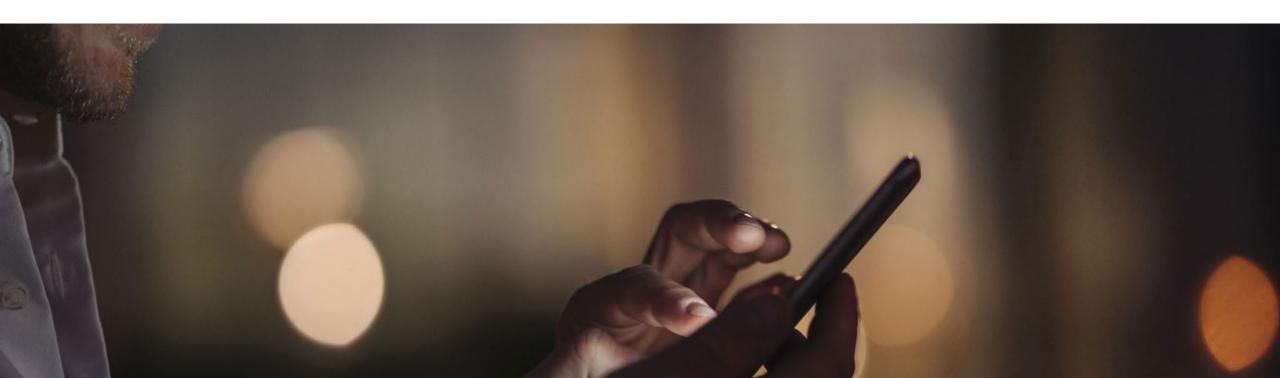




COURT TEXT REMINDER PROJECT

The Texas Court Reminder program was enacted in 2021 by the 87th Legislature in HB 4293. It was then funded in the 88th legislative session with \$2.2 million.

The purpose of the program is to reduce costs associated with criminal fail to appear cases, to improve the efficiency of the courts, and to remind defendants of scheduled court appearances via text message and/or email reminders.



COURT STAFFING STUDY



Court Staffing Study

- During the 88th Legislative Session OCA received \$200,000 to conduct a study of the workload for court personnel assigned to the district and statutory county courts.
- Texas A&M Public Policy Research Institute conducting study.
- Collection methodology includes public information requests, interviews, surveys, and Delphi panels.
- Final report published December 2024.



JOB OPENING!

Pretrial Program Manager

txcourts.gov/oca/careers





PUBLIC SAFETY REPORT SYSTEM: LOOKING AHEAD







Questions?

Jeffrey Tsunekawa

Director of Court Services

Jeffrey.Tsunekawa@txcourts.gov